

Transcript of the Testimony of Etta Fanning

Date:

October 03, 2019

Case:

ETTA FANNING vs CITY OF SHAVANO PARK



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1 IN THE UNITED STATES DISTRICT COURT FOR THE WESTERN DISTRICT OF TEXAS 2 SAN ANTONIO DIVISION 3 ETTA FANNING, 4 Plaintiff, Civil Action 5 VS.) No. 5:18-CV-0803-XR CITY OF SHAVANO PARK. 6 TEXAS, 7 Defendant. 8 9 ORAL DEPOSITION OF 10 11 ETTA FANNING 12 OCTOBER 3, 2019 13 14 ORAL DEPOSITION of the witness, ETTA FANNING, taken 15 16 at the instance of the Defendant, in the above entitled 17 cause, before CATHEY RIMMER, Certified Shorthand 18 Reporter in and for Bexar County, Texas, on October 3, 2019, in the Law Offices of Charles S. Frigerio, 111 19 20 Soledad, Suite 840, San Antonio, Bexar County, Texas,

o'clock p.m., pursuant to the Federal Rules of Civil

23 Procedure and the provisions stated on the record or

between the hours of 10:03 o'clock a.m. and 12:00

24 attached hereto.

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1	APPEARANCES	
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12		
13	ALSO PRESENT:	
14	ETTA FANNING The Witness	
15	MR. BILL HILL	
16	CATHEY RIMMER	
17	Certified Shorthand Reporter in and for the State of Texas	
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- A. Yes.
- Q. Okay. Also, after retiring did you dabble in politics as far as running for city council?
- A. Yes, I did. In 2010 I ran for city council and I won, and I was on city council 2010 to 2014, and --
- Q. So did you run twice or are they four-year terms?
 - A. Two-year terms. I ran twice.
- Q. Okay. And is that the only two times you ran or did you run a third time and weren't elected?
- A. I ran a third time. We couldn't get anybody else to run who we thought would carry across the conservative ideas that we had. So I ran a second time -- I mean, a third time and I lost.
 - O. That would have been 2016?
 - A. I believe so, yes.
 - Q. So you've run three times altogether?
 - A. Three times and lost one, won two.
- Q. Okay. Were you -- during your tenure was Bill Hill the city manager?
 - A. Partly, yes. During my tenure I was part of the council who hired Bill Hill and interviewed and met him and his wife at some of our meet and greets and was part of that team who brought him on board.
 - Q. And I realize you're suing the City of Shavano

the parties. There was never a word.

- Q. Let me ask you a little bit about the parties. What's the purpose? Just to celebrate the 4th of July?
 - A. That specific party? 4th of July?
 - O. Yes.
- A. Yes, we have a lot of seniors and elderly people in our neighborhood, veterans, and the 4th of July party is to celebrate the 4th of July, America. We line the street with flags. We put flags up and down the -- I mean, on the outside. We hang our flags on flag holders outside our houses, and we decorate red, white and blue everywhere. We put up big red, white and blue canopies, tents, at the end of our neighborhood, at the end of our cul-de-sac street, and about 70 to 100 people attend.
- Q. And was that your idea to start that celebration at the Bentley Manor homeowners area?
- A. Not just me. I'm the coordinator of our Neighborhood Watch program. It's a safety program that we work with in coordination with our police in Shavano Park, and I started that around 2010 with just a few of us walking door and door and asking if people wanted a Neighborhood Watch in their neighborhood, and we got 200 signatures of people who said yes. So we started Neighborhood Watch, first in Bentley Manor, and then

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we've spread it throughout the City of Shavano Park to include everyone. So part of that Neighborhood Watch effort was to support events like July the 4th. coordinate that Neighborhood Watch program, but the July the 4th was not my event. It was neighbor watch, which is volunteers. We usually have about 20 volunteers who work together to deliver invitations and put them on the door and send email to our neighbors, and we have block captains who distribute this information. There are about, I guess, about 35 block captains, and they distribute the information throughout the city. And so it's just a neighborhood event to create a community that's friendly and who care about each other. what 4th of July is about.

- Q. So it really wasn't -- it's not a money-making event. No one charges for it.
 - A. And no one pays for it but us, the volunteers.
- Q. And as far as the two banners that we're talking about in this lawsuit in 2018, did you purchase those two banners?
 - A. Yes, I did.
- Q. And why did you purchase as opposed to anyone else?
- A. Because I volunteered. It's my contribution to the community. I give to charities, and so the

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1 community is important to me so I purchased the banners, 2 and we give away whistles and little safety bracelets 3 and things like that, and I've purchased those as part of the volunteer -- as a volunteer effort on my part. I've also had a few donations from the developer who 5 believes that these parties are important for the 6 7 community he developed, and Denton Developers have donated -- one year they donated \$1,000. Another year 8 9 they donated \$1,000, and it was just to help out with the expense of having a neighborhood get-together. 10

- Q. So where would that money go when they donated? Is there a homeowners fund?
- A. This has nothing to do with the homeowners.

 These were private individuals. The homeowners

 association has always -- I mean, I send invitations and

 letters to the homeowners association, and they've

 always approved these and they usually come. They've

 never denied having a party in our community.
- Q. Can you give us a rough idea how much those two banners would have cost you? This is being the ones in 2018.
- A. I don't remember. I would have to find the invoice. I don't remember. They're professionally made banners by Vista Print, and they are --
 - Q. Do you have to get a new one every 4th of July?

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- Q. So you might have had them for years then?
- A. These banners we had had -- this was the second year. We didn't always have banners. Sometimes we just had handmade signs and printed signs, but we decided to make it look nicer and have banners. So we'd use the banners -- I think these banners we had used -- we had used those banners twice.

Now, the 4th of July raincheck block party, that was a new banner because that was a raincheck. We did that one on July the 28th. We put them up on the 26th, and the party, I think, was on the 28th because a storm blew down the original 4th of July event. In fact, all the canopies and everything went flying over the fence. So we bought all new stuff, all new canopies. We bought -- made new banners and started all over and put them up for the July 28th. So all that was new, new supplies.

- Q. And those, again, would also have been put up on the north and south gates of the homeowners entrance?
 - A. Yeah, inside the gates.
 - Q. Right.
 - A. They're inside. They're not exposed to the

1 street.

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- Q. But it would be on homeowners association property?
- A. Yes, it's an area just right next to the gate where we'd always put them.
- Q. And do you keep those signs then at your residence when it's finished?
- A. Yes. Yes, sir. They go in the top of my garage usually.
- Q. And those are the two banner signs that we are talking about that are the subject of your lawsuit?
 - A. Yes. We never got any of those things back.
- Q. Did someone take your banner signs?
 - A. The city did.
- Q. The city took your -- which one of the banner signs?
- 17 A. Both.
- Q. Both the July 4th and the raincheck?
- A. No, we're talking about the raincheck.
- Q. Just the raincheck?
- A. Yes. I mean, that was what your question pertains to --
- 23 Q. Right.
- A. -- because I said I was not here for July the
 4th. I was in Germany with my grandson.

preparation for that party is the same every time. We put up five canopies. They're red, white and blue, and we put them up at the end of the cul-de-sac in front of her house, and we set up about six long tables and decorate them with red, white and blue and put up wreaths and flags. It's an elaborate -- it takes -- we usually have about ten volunteers, and it takes two hours to set it up.

Q. Okay. Now, we've talked about the banners, I think, for both 4th of July typically and then the raincheck. Besides the banners, there's also part of your complaint about signs. So did you place any signs for either the 4th of July or the raincheck on any property located in Bentley Manor?

A. I don't know about the 4th of July because I wasn't there. But for the raincheck for the 28th, on the 26th, I believe it was -- we usually set up our -- I mean, put the invite at the gate and all that about a couple of days before. It's usually within sometimes four or five days or two days, a few days before so that residents as they go in and out the gate can see that they're all invited to a block party, a community party. So I remember -- I mean, I remember because I read an email just to refresh myself. On July 26th I was part of putting up the two banners at the gate and placing

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three signs in residents' yards after we asked them for permission.

- Q. And how many -- okay. Back up again. How many different residences?
 - A. We had three.
 - O. Three?
- A. Three residents gave us permission to put up regular -- they're election-size signs. I don't know. 24 by 18, something like that. They're election-size signs. They're small signs. And they gave us permission to put them in their yard.
 - O. Which three residents were those?
- A. I don't know. I mean, I don't remember now, but it was three residents in our community.
 - Q. That you personally went to and spoke to?
- 16 A. Yes.
 - Q. And where did you place the signs?
- A. We thought we placed them on their property at the edge of the curb so that people driving by could see them, and the signs just said, You're invited to a 4th of July -- You're invited to a raincheck 4th of July party, and it gave the address of where the party was.

 That's all it said. And the time.
 - Q. Are you familiar with any of those signs being taken by the city?

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- A. The city took all three signs.
- Q. But you don't know the names of the residences where you put the signs?
- A. No, I just went to the door and asked if -- I said, you know, We're having a 4th of July party and can we put a sign in your yard? Two of them I didn't know. I had not met them before. And the other one I had met but I didn't really know real well. And they all just said, Sure, no problem. I mean, people in our neighborhood, in our community, Bentley Manor, have always supported these block parties.
- Q. And so these signs would have been placed near the curb?
 - A. Right, near the curb. Or if they were on a corner lot, kind of on the corner near the curb. We wanted them to be visible. So they gave us permission, and we placed the signs next to the curb.
- Q. Since you know exactly there were three residences that you made contact with --
- A. Well, I know there were three because there were three signs.
- Q. Okay. One of the signs was for an Ernest and
 Laurie Barberio -- B-a-r-b-e-r-i-o -- at 202 Farn
 Castle. Does that sound familiar?
 - A. No.

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- 1 those. If I have something to contribute as a citizen or a question, there's a time when citizens are open to 2 3 speak on those things. So sometimes I speak and sometimes I don't. But our relationship -- our 4 5 conversations have always been friendly, and I compliment him and his wife often on the work they do in 6 7 our community. There has never been an issue or a 8 problem until this. This is a total surprise.
 - Q. Did you ever -- did you put -- this last July, which would be July of 2019, did you put up banner signs for the 4th of July party?
 - A. I didn't. I wasn't here. I was in Germany.
 - Q. For 2019?
- Oh, 2019, yes, with permission of 14 A. For 2019. the homeowners association and a letter from the 15 residential community saying that they were glad we were 16 17 doing this and that banners were allowed but the city would not permit it. So we didn't put a banner. We put 18 19 a little sign at the entrance. We could not put a 20 banner. They said -- let me remember. The homeowners -- Camille. Camille wrote to me in response 21 22 to my request for permission to put up the 4th of July 23 banners. We had some real small ones. They were much 24 smaller than these for this 4th of July. And she said 25 that the homeowners association approved it and it was

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fine with them, but she called the city and the city would not approve it, that Bill Hill said no banners were allowed in Shavano Park.

- Q. So there was no banner this past year?
- A. No banner. But she said, The homeowners association has approved you to put signs in the common areas if you want to. So we put signs. We made little signs, election-size, and put them out by the gate, and the homeowners association approved that.
 - Q. Nobody took those signs down, did they?
- A. No.
- Q. But you still never spoke with Mr. Holzhauer about the banner? Even in 2019 you didn't speak to him about it?
 - A. You mean a personal conversation?
 - Q. Yes, correct.
- A. I sent an email to the board and to the residential management. I sent the letter to the board. I sent a letter to all three members of the board -- I mean, an email, and told them that we were planning another 4th of July party and could we have permission to put banners at the gate, inside the gate, we'd put them up a certain day and we'd take them down a certain day and did we have permission? The response I got was from the residential manager saying the board had

- 1 approved the banners and the signs in celebration of 4th
- 2 of July in Bentley Manor -- this is 2019 -- but that the
- 3 city would not approve the sign -- I mean, the banners.
- 4 | And I said, Who did you talk to and why is there a
- 5 problem? They said, Bill Hill said that absolutely
- 6 there will be no banners allowed in Shavano Park.
 - Q. Who's the person that told you that?
- A. I have the email from Camille. I think her name is Camille Belcher.
- Q. I think my original question was in 2019 did
 you ever speak to the homeowners association president,
 Mr. Holzhauer, about the banners?
- A. That's not the procedure.
- Q. Again, that's not my question. Did you ever speak to Mr. Holzhauer about the banners in 2019?
- 16 A. No.

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- 17 O. Is he on the board?
 - A. He's one person on the board.
- Q. Is he still the president of the homeowners association?
 - A. Yes. I spoke to all three through an email.

 (Deposition Exhibit 5 was marked.)
- Q. (BY MR. FRIGERIO) Let me show you what has been marked as Deposition Exhibit Number 5, which is some text messages from Adam Holzhauer. Have you ever

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were all placed on residences that were inside Bentley Manor?

- A. Yes.
- Q. And your position is that all three of those signs were taken and you don't know what happened to them?
 - A. Correct. I don't know what happened to them.
 - Q. And the banner signs were also taken down?
 - A. Yes.
- Q. Do you know who took the banner signs and the three signs?
- A. No, I don't. I don't know who took them. Bill Hill said he would have the chief of police call me, and no one ever called. So I was never told who took the signs. The way I found out who took the signs was when my attorney then called and found out the information about where the signs were and could I have them back and all of this, and so after that my attorney spoke with the city. I didn't speak with them ever. I never heard from anyone then or since then to this day about any of that.
- Q. You've never spoken with Bill Hill about this issue?
 - A. No.
 - Q. Or Chief Lacy?

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it wasn't a money-making operation anyway, correct?

- A. No, it never is a money-making. That's not what we base it on. We base it on how many attend. And those people come out, and we are a stronger community the more people who attend.
- Q. And in October, a few days ago, 2019 and as well as October of 2018 there were banner signs for the National Night Out placed on Bentley Manor, correct?
 - A. Yes.
- Q. And that celebration did go forward both times, in 2018 and 2019?
 - A. Yes.
 - Q. You haven't run for office again since 2016 in Shavano Park?
 - A. Yes, I ran for Republican political precinct chair for a precinct of Shavano Park, and I've done that for about -- since 2010. It's a two-year term, and I have been elected over and over. I just resigned that position recently because I'm out of town a lot, so I'm no longer that precinct chair.
 - Q. When was the last time you ran for that?
 - A. 2016.
- Q. And you were elected to a two-year term or is it a four-year term?
- 25 A. Two. No, I'm sorry. It's four.

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- Q. Four. And that's why you had to resign?
 Because your term hadn't expired?
 - A. Right.
 - Q. When you ran in 2016, did you place signs up, political signs?
 - A. Yes.
 - Q. Those signs were not removed by anyone, including the city?
 - A. No, because they followed this.
- 10 Q. They followed the ordinance?
- A. They followed this ordinance of when they could be put up and when they can be taken down, and no sign was ever put up without asking permission in somebody's house.
- 15 Q. And you were elected?
- 16 A. I was elected.
- Q. The homeowners association, how many members are on that board?
- 19 A. Board members?
- 20 Q. Yes.
- 21 A. For Bentley Manor?
- Q. Bentley Manor, yes.
- 23 A. Three.
- Q. Adam Holzhauer, he's the president still?
- 25 A. Yes.

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- 1 Q. At your home.
 - A. No.
 - Q. You never have placed any signs concerning the 4th of July or the raincheck block parties on your home?
 - A. Oh, yes, I have. I mean, I have put one out by the curb at my home for 4th of July, for the 4th of July and for National Night Out, just small little signs because I live on the end of a cul-de-sac. And so, yes, I have, but the party is not at my house.
 - Q. For the purposes of the lawsuit though, we're talking about July of 2018, which I understand from your testimony the July 4th party you were in Europe, correct?
 - A. July the 4th I was in Europe.
- Q. Right. So for the raincheck party on

 July 28th, 2018, you did not place signs or banners at

 your residence?
 - A. No, not for that day, but you asked me if I had ever.
- 20 Q. Right. I realize that.
- 21 A. Okay.
- Q. I just want to limit it now to your lawsuit.
- 23 A. All right.
- Q. For your lawsuit you did not during that time

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EXAMINATION

BY MR. WHATLEY:

- Q. So I'm going to go through my questions so it may be a little duplicative, but if you can just go ahead and answer to the best of your abilities. How long would you say that you have been hanging banner signs prior to 2018?
 - A. Nine or ten years.
- Q. Did you ever get any complaints from the HOA before?
- 11 A. No.
- 12 Q. How about from the city?
- 13 A. No.
- Q. Had anyone ever removed any of these signs before?
- 16 A. No.
 - Q. Previously how would you get authorization to hang these signs?
 - A. Through -- previously through I would send an email to the board members of the HOA. Before Adam I sent it to Eugene Costello and the board. He was president then. And then after Adam was elected I would send an email to Adam and whoever the board members were. Now it's Bill and John. And so I sent an email to the board members, and then we have had permission to

put up the banners and have the block parties for all these years.

- Q. And for those previous years how did you get -how did they respond to your request to hang these up?

 Just send you an email back?
- A. By email. Sometimes the -- it used to be mostly just the board members would respond, but now we have more of a -- FS Residential is a management company that is a professional management company, and so the responses that we get back now from the board as a board is usually through the management company rather than the individual HOA board members.
- Q. Okay. Now I want to talk specifically about these three small signs. To your knowledge, you put those on private property?
 - A. Yes.
- Q. Okay. And did you ever receive these signs back?
- A. No, I never received any signs back. Wait.

 Let me think. Let me think a minute. We did not receive two signs back. One sign was replaced or put back in the yard, in one of the yards, so we did receive one sign back. So I correct myself. We received one sign back but not the other two signs or the banners.
 - Q. And that was the sign that they would have --

objections for the record.

1 that they told you was placed on private property 2 originally? 3 A. Correct, yes. Okay. Now I want to talk about the banner 4 0. 5 You usually placed those on HOA property right at the entrance and exits, correct? 6 Just at the exit. Α. 8 0. At the exit? 9 At the exit of the north and south gate. Α. 10 0. If the sign code allowed you to, would you want 11 to place banner signs at other locations, whether it be 12 your property or with the permission of other residents 13 in Bentley Manor? 14 MR. FRIGERIO: Objection; form. 15 0. (BY MR. WHATLEY) If the sign code allowed, 16 would you like to place banner signs on your own 17 property? 18 MR. FRIGERIO: Objection; form. 19 THE WITNESS: Do you want me to answer or 20 what? 21 MR. FRIGERIO: No, you can go ahead and 22 answer. 23 MR. WHATLEY: You can go ahead and answer. 24 MR. FRIGERIO: I just have to make

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THE WITNESS: Oh, yes, because the banners are the way that we advertise our block parties. It gets really expensive when you have individual homeowners paying for all this expense, for invitations, We don't have a city budget or a budget for doing this. We just reach in our pockets and pay for invitations and banners and postcards that are to be mailed out, and so we've tried to cut costs by figuring out ways to invite the neighbors without spending so much money out of each of our pockets. So we came up with the idea of banners a while back because we can put those at the exit of each gate, and everybody in the community who leaves Bentley Manor can see it, and that way we don't have to send post -- you know, postmarked postcards and things like that. So it saves us a lot of money to be able to put up a banner at the exit gate so that everybody can see it.

Q. Let me ask this in a different way. Would you like to place a banner sign on your own property?

MR. FRIGERIO: Objection; form.

THE WITNESS: Well, yes, of course, because, just like during National Night Out, banner signs are placed in the individual yards where they have the parties, the block parties. We would like to place them -- I live at the end of a cul-de-sac. A lot of

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people drive to the end of my cul-de-sac and turn around and they walk that way. So I would like to put a small banner in my yard and sign in my yard that says you're invited to a block party. The more of these that we can get out, the better it is to invite the neighborhood to a block party. It's just information. The city does it but they don't permit the residents to do it.

- Q. Do you want to hang banner signs in your neighbors' yards?
 - A. With permission, yes.
- Q. Next I want to turn to the 2019 block party, the July block party. So this year again you wanted to put out signs for that block party, correct?
 - A. Yes.
 - Q. Where did you want to put them?
- 16 A. The same place as before. We wanted to hang 17 two banners at the exit gates so that residents could see that we were having a patriotic 4th of July party, 18 and we wanted to put some little things along the busy 19 20 roads where there's high traffic so that as people drove 21 by they could see that they're invited to a party. 22 Again, it's just a way to get the information out to the 23 community, and it's in our little gated community. It's 24 not out on a public street or anything. It's in our little gated community, and we keep them there. We put 25

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them up a few days before the event and we take them down immediately afterwards.

- Q. Were you able to hang banner signs for the 2019 block party?
 - A. No.
 - Q. Why didn't you?
- A. I sent an email to the three board members and asked permission, and my response came back from the residential manager who said the board members had approved putting banners at the entrances but that the city would not allow it.
- Q. Do you remember the name of the person you spoke to?
 - A. That I got the email from?
- Q. Uh-huh.
- A. Camille Belcher. She's the FirstService Residential manager.
- 18 Q. Okay.
- A. And I asked her why. I asked her why couldn't
 we do it, who did she talk to. I didn't know if she had
 talked to the police or the city manager or who who
 would say that we couldn't do it with permission of our
 HOA, and she said she spoke to the city manager, Bill
 Hill, and he said absolutely no banners would be
 permitted anywhere in Shavano Park. So she said, The

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board gives you permission but to comply with the city
we will permit signs to go at the gates if you would
like to put signs, but we're not approving banners
because city denied, you know, access to do that.

Q. Was this the current procedure for requesting permission to put up a sign with the HOA?

MR. FRIGERIO: Objection; form.

THE WITNESS: I'm sorry. I don't

understand the question.

- Q. (BY MR. WHATLEY) When you emailed Ms. Belcher, is that the procedure for requesting permission to put up a sign?
 - A. Oh, yes. Yes.
 - Q. Okay.
- A. I also included the invitation that we stuck on the doors of the residents and the city, and Ms. Belcher sent that out to all of the Bentley Manor residents by email, and I saw an email from Adam Holzhauer because I sent -- I sent the invitation for the block party to all three board members and with that invitation I said, Here's what we're planning in Bentley Manor for the 4th of July and we would like to -- we request to be able to put a banner at the exit gates and a couple of signs out so that residents will know that they're invited, and here's the invitation that we're going to place on the

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Oh, no, it does. It's Fanning 8. It's on the other side.

Q. (BY MR. WHATLEY) Do you mind looking at that highlighted portion for me?

- A. Okay.
- Q. And who is that email to and from?
- A. It's to Mr. Najvar, and it is from Daniel Santee at Rampage-SA.com -- the attorney, I guess -- with a cc to Charlie Zech and Bill Hill.
 - Q. And in that email -- let me rephrase that.

In that email is the sender saying that the seizure of your signs was enforcement of the sign code or of HOA policy?

MR. FRIGERIO: Objection; form.

- Q. (BY MR. WHATLEY) Is the sender of that email --
- A. It's the attorney. The sender of the email is Daniel Santee. And it says, One of the confiscated yard signs was returned to its original location after further review. The others, however, were on HOA-owned property without permission and in violation of the ordinance. Banner signs are allowed in residential districts under very strict limitations concerning the time of year.
 - Q. Thank you.

THE WITNESS: I personally don't, but I
think that signs should be permitted within the state
ordinances, within what the state code allows for
political signs.
Q. (BY MR. WHATLEY) So you would want to put up
a
A. I want the right to put up a sign within the
state ordinance if I wanted to.
MR. WHATLEY: Do you mind if I take five
just to make sure I got everything I want?
MR. FRIGERIO: Sure.
MR. WHATLEY: Thank you.
(Recess from 11:53 to 11:59.)
Q. (BY MR. WHATLEY) Etta, when you place signs on
other homeowners' property, do you always get their
permission first?
A. Yes.
Q. Okay. I have one more question. What do you
want to get out of this lawsuit?
A. I want the city to respect my First Amendment
rights and my freedom of speech. I want the city to
and I want the court to request that the city do this so
that this does not happen again in the future. I
believe the citizens of our community, not just Bentley

Manor, the citizens of our community should be able to

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put up a -- have a neighborhood party, put up a little sign. And I think that this was overuse and stepping in of police power that the city used to enforce a sign ordinance that is not constitutional.

- Q. So you want to put signs up?
- A. Sure. I want to put signs up to invite people to the events that we have to build our community. I want to put signs up for an election or for a neighborhood event, signs up regarding -- I don't want signs to be selective. If you're Suzy on the basketball team you can put up a sign, but if you're a Bentley Manor neighbor you can't put up a sign or a banner to invite people to a party. The signs are restrictive and they're selective and they're enforced selectively, and I would like for that to stop because I think our citizens deserve better.

MR. FRIGERIO: Object to the responsiveness to the question.

MR. WHATLEY: Okay. We're done.

MR. FRIGERIO: We'll reserve our remaining

questions. Thank you. We're done.

(Proceedings concluded at 12:00.)

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